

## Message Text

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ACTION H-03

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FM AMEMBASSY BELGRADE  
TO SECSTATE WASHDC 8998

UNCLAS SECTION 1 OF 2 BELGRADE 8213

PASS JAVITS

E.O. 11652: N/A  
TAGS: OREP (JAVITS, JACOB K.)  
SUBJECT: VISIT OF SENATOR JAVITS TO BELGRADE, DEC. 8-11

1. SUMMARY: GOY AWARE OF SENATOR JAVITS IMPORTANT ROLE IN U.S. AND ARRANGED MEETINGS WITH SFRY PRESIDENCY MEMBER CVIJETIN MIJATOVIC, ASSEMBLY PRESIDENT KIRO GLIGOROV, FOREIGN SECRETARY MILOS MINIC, FEC'S JANKO SMOLE AND TRPE JAKOVLEVSKI, AND MEMBERS OF THE ASSEMBLY'S COMMITTEE FOR FOREIGN POLICY WHO PRESIDENT MIHAJLO JAVORSKI WAS JAVITS' HOST FOR VISIT. BROAD RANGE OF MULTILATERAL AND BILATERAL SUBJECTS DISCUSSED WITH SPECIAL EMPHASIS ON NORTH-SOUTH ECONOMIC RELATIONS AND NECESSITY FOR GREATER YUGOSLAV-U.S. UNDERSTANDING. JAVITS INVITED YUGOSLAV PARLIAMENTARY DELEGATION TO VISIT UNITED STATES. END SUMMARY.

2. AS SENATOR JAVITS DEPARTED BELGRADE BEFORE THIS CABLE DRAFTED, IT SHOULD BE PASSED TO HIS OFFICE IN ACCORDANCE WITH STATE 251471. JAVITS' ONLY REQUEST FOR A WRITTEN RECORD WAS OF MEETINGS WITH JAKOVLEVSKI AND SMOLE AND OF FIVE POINTS IN NORTH-SOUTH ECONOMIC PROGRAM HE MENTIONED TO MINIC. THESE PROVIDED BEFORE DEPARTURE (COPIES OF THESE MEMCONS POUCHED EUR/EE). FOLLOWING ARE MAJOR POINTS OF OTHER MEETINGS AND PRESS CONFERENCE.

3. WITH MIJATOVIC, SENATOR STRESSED THAT OUR RELATIONS COULD BE EVEN MORE IMPORTANT IN FUTURE THAN IN PAST IN VIEW POST-TITO PROBLEMS, THAT FUNDAMENTAL DECISIONS COULD BE REQUIRED OF AMERICAN PEOPLE AND THAT THEREFORE IT NOT  
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DESIRABLE FOR YUGOSLAVIA TO BE CONSIDERED ANTI-AMERICAN IN

U.S. HE NOTED THAT WHILE THERE MUCH WE DISAGREE WITH YUGOSLAVIA ABOUT, WE SUPPORT ITS UNITY AND INDEPENDENCE. THUS ABHOR MANIFESTATIONS OF SEPARATIST CROATION TERRORISM LIKE TWA HIJACKING AND BOMBINGS. AT SAME TIME JAVITS POINTED TO CARLOS' PRESENCE IN BELGRADE AS EXAMPLE OF AN ATTITUDE BY MANY SOCIALIST COUNTRIES TOWARD INTERNATIONAL TERRORISM WITH WHICH WE NOT PLEASED. MIJATOVIC RESPONDED WITH ASSERTION THAT YUGOSLAVIA NOT ANTI-AMERICAN, THAT EASTERN PRESS FREQUENTLY FOUND YUGOSLAVIA ANTI-SOVIET AND THAT YUGOSLAVIA DISTORTED IN WESTERN PRESS. HE CRITICIZED AMERICAN PRESS TREATMENT OF TWA HIJACKERS, FACT ARTUKOVIC LIVING IN U.S. AND CONSIDERATION OF STATUE TO MIHAILOVIC. ON CARLOS, MIJATOVIC USED NOW STANDARD DODGE THAT HIS PRESENCE WAS "NEVER CONFIRMED" AND BY ASKING "WHY NO ONE DID ANYTHING ABOUT HIS BEING ON PLANE DURING GENEVA STOP-OVER" VIRTUALLY ADMITTED CARLOS HAD BEEN HERE.

4. TO QUESTION ON YUGOSLAV ATTITUDE TOWARD DETENTE, MIJATOVIC SAID IT MUST NOT BE DONE AT EXPENSE OF OTHER COUNTRIES AND SPECIFICALLY CONDEMNED "SONNENFELDT DOCTRINE". HE CLAIMED THAT IN CZECHOSLOVAK PRESS SOME SOVIET GENERALS HAD WELCOMED SUCH A DOCTRINE. JAVITS ASSERTED THAT AS EUROPEANS HAD INTERPRETED SONNENFELDT DOCTRINE IT HAS NEVER BEEN POLICY OF USG AND THAT WE ADHERE TO OUR FERVENT DESIRE FOR ALL COUNTRIES OF WARSAW PACT TO BE JUST AS FREE AS YUGOSLAVIA. MIJATOVIC NOTED HE HAD JUST DISCUSSED U.S.-YUGOSLAV RELATIONS WITH PRIMIN BIJEDIC AND THEY AGREED ABOUT GOOD LEVEL OF PRESENT COOPERATION AND FUTURE POTENTIAL IN ECONOMIC, INFORMATION AND OTHER SPHERES. HE NOTED THEIR "HUNGER" FOR U.S. CAPITAL, THAT THERE IS A "CLEAR AND POSITIVE FUTURE FOR U.S. INVESTMENT IN YUGOSLAVIA". MIJATOVIC CONCLUDED BY SAYING THAT, WHILE THERE HAD BEEN SOME PRESSURES IN PAST, THEY WERE PLEASED AT EVIDENCE THAT CHANGE OF PARTIES IN U.S. WOULD NOT MEAN CHANGE IN U.S. POLICY TOWARD YUGOSLAVIA.

5. NEARLY ENTIRE MEETING WITH MINIC CONCERNED DC-LDC ECONOMIC RELATIONS. MINIC CLAIMED POSTPONEMENT OF PARIS CIEC MEETING LEAVING "VERY BAD FEELING", THAT TIME RIPE UNCLASSIFIED

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FOR DECISIONS BUT THAT DC'S HAVE NOT SHOWN SUFFICIENT POLITICAL WILL TO SOLVE PROBLEMS, THAT THEY TOO MUCH CONCERNED WITH THEIR OWN PROBLEMS. HE SINGLED OUT JAPAN, FRG AND U.S. AS MOST UNYIELDING AND YTRESSED THAT U.S. ATTITUDE KEY TO THAT OF ALL OTHERS. MINIC CITED TWO SHORT AND TWO LONG-TERM AREAS OF PRIMARY CONCERN: RAW MATERIAL PRICES AND DEBT, ACCESS TO DC TRADE AND CAPITAL MARKETS. HE SAID IF NO MOVEMENT SOON THERE WOULD

BE CONFRONTATION. SENATOR JAVITS STATED U.S. ATTITUDE TOWARD THIRD WORLD WOULD BE MATTER OF SERIOUS ATTENTION IN NEW ADMINISTRATION, THAT HE BELIEVED U.S. READY TO MAKE DECISIONS BUT THAT THESE INVOLVE IMPORTANT MATTERS OF IDEOLOGY AND PRACTICE WHICH COULD NOT BE SOLVED EITHER OVERNIGHT OR IN ONE FORUM. HE STRESSED UNKSCEPT-ABILITY OF THEORY THAT U.S. GUILTY FOR UNDERDEVELOPMENT AND NOW MUST PAY REPARATIONS. JAVITS PROPOSED FIVE POINT APPROACH COVERING DEBT, OPEC, OPEC, COMMODITY PRICES, DIVERSIFICATION AND JUSTICE (POUCHED). IN VERY BRIEF DISCUSSION ON MIDDLE EAST MINIC STATED IT YUGOSLAV VIEW THAT POSITIVE CONDITIONS BEING CREATED FOR THERE FOR EARLY FORWARD MOVEMENT AND THAT NECESSARY TO ACT BOTH ON ARABS AND ISRAELIS. JAVITS AGREED THAT TIME HAS COME TO BEGIN NEGOTIATION BUT CAUTIONED THAT THERE SHOULD BE NO ILLUSIONS THEY WILL

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ACTION H-03

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BE SHORT. HE STRESSED DESIRABILITY OF INCLUDING ECONOMIC COMPONENT IN DISCUSSIONS AS THERE GREAT POTENTIAL FOR ISRAELI-ARAB ECONOMIC COOPERATION. HE CAUTIONED ALSO THAT THERE SHOULD BE NO ILLUSIONS THE U.S. WOULD ABANDON ISRAEL (EGYPTIAN AMBASSADOR TELLS US THAT ON BASIS THIS VERY BRIEF EXCHANGE YUGOSLAVS ARE CLAIMING THEY REALLY TOOK TOUGH POSITION WITH JAVITS ON MIDDLE EAST).

6. GLIGOROV BRIEFED JAVITS ON PHILOSOPHY OF SELF-MANAGEMENT, STRESSING SUPPOSEDLY UNIVERSAL PROBLEM IN INDUSTRIALIZED COUNTRIES OF MOTIVATING WORKERS. HE SAID FOUR KEY PRINCIPLES FOR YUGOSLAVS WERE THAT (1) A WORKER'S OWN INCOME MUST DEPEND ON HIS WORK; (2) A WORKER'S OWN INCOME ALSO MUST DEPEND ON INCOME OF WHOLE FIRM; (3) THE FIRM MUST BE AN INDEPENDENT SUBJECT; AND (4) THERE MUST BE COMPETITION IN BOTH HOME AND FOREIGN MARKETS.

JAVITS NOTED THAT IN U.S. GENERALLY NO LONGER EXISTED MARXIAN SINGLE-OWNER, THE GE HAD MORE STOCKHOLDERS 400,000 THAN EMPLOYEES 300,000 AND THAT HE, HUMPHREY, MONDALE AND OTHERS THINKING OF TWO-FOLD APPROACH: (1) LABOR-MANAGEMENT COUNCILS SIMILAR TO THOSE OF WW II TO DEAL WITH ABSENTEEISM, SAFETY, EFFICIENCY, AND (2) DISTRIBUTING TO WORKERS PART OF OWNERSHIP BY INCREASING PROFIT SHARING AND STOCK DISTRIBUTION PLANS WHICH ALREADY COVER 10 PERCENT OF AMERICA'S 90 MILLION WORKERS.

7. NOTING GREAT CONCERN IN U.S. WITH TITO'S ULTIMATE DEPARTURE FROM SCENE, JAVITS STRESSED TO GLIGOROV U.S. INTEREST IN STRENGTHENING YUGOSLAV FEDERALISM AND SUCH INSTITUTIONS AS FEDERAL ASSEMBLY. JAVITS SAID IT ESSENTIAL FOR WHOLE WORLD INCLUDING SOVIET UNION TO KNOW HOW MUCH UNCLASSIFIED

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WE VALUE YUGOSLAVIA'S INDEPENDENCE AND THE SERIOUSNESS OF OUR APPROACH. HE SAID CARTER'S STATEMENT THAT UNDER NO CIRCUMSTANCES WOULD U.S. SEND TROOPS SHOULD BE UNDERSTOOD IN SAME SENSE AS WITH ISRAEL-- "YOU NEITHER WANT NOR NEED THEM." HE STRESSED VALUE OF PARLIAMENTARY INTER-CHANGE AND EXPRESSED HOPE ASSEMBLY WOULD CONSIDER SENDING DELEGATION TO U.S. IMPORTANTLY ENOUGH LED TO MAKE AN IMPACT. GLIGOROV RESPONDED BY EXPRESSING CONFIDENCE IN YUGOSLAVIA'S FUTURE POST-TITO, WELCOMED PROPOSAL FOR ASSEMBLY DELEGATION AND NOTED THAT AFTER CODEL ALBERT VISIT HERE IT NOW U.S. TURN TO ISSUE INVITATION. (WE HAVE SINCE HEARD GLIGOROV CALLED A MEETING FOR DECEMBER 13 TO ORGANIZE YUGOSLAV DELEGATION.) JAVITS PROMISED THAT UPON HIS RETURN TO WASHINGTON HE WOULD ARRANGE FOR A FORMAL, JOINT INVITATION FROM THE SENATE AND HOUSE. DEPARTMENT SHOULD FOLLOW THROUGH WITH LAKELAND AS YUGOSLAVS NOW EXPECT EARLY INVITATION.

8. IN NEWS CONFERENCE DECEMBER 10 SENATOR JAVITS RESTATED MANY OF POINTS HE HAD MADE IN HIS MEETINGS. ONE NEW POINT (PICKED UP BY UPI) WAS THAT AFTER REPEATING VIEW CARTER STATEMENT ABOUT NOT SENDING TROOPS ENTIRELY UNDERSTANDABLE BECAUSE YUGOSLAVIA FELT VERY WELL ABLE TO TAKE CARE OF ITSELF AND DID NOT WANT U.S. TROOPS, SENATOR JAVITS WENT ON TO SAY "I FELT THE SENTIMENT IN U.S. IF REMAINED AS IT IS WOULD CALL FOR AND GET GREAT SUPPORT FROM U.S. INCLUDING ARMS IN THE EVENT OF NECESSITY TO PRESERVE NATIONAL INTEGRITY OF YUGOSLAVIA." ONLY FOLLOW-UP QUESTION CONCERNED WHETHER HE WOULD SEND TROOPS WHICH JAVITS AVOIDED ANSWERING BY SAYING THIS WAS PRESIDENT'S CONCERN IN FIRST INSTANCE BUT CITED FACT HE AUTHORED WAR POWERS ACT IN NOTING ULTIMATE CONGRESSIONAL ROLE.

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